CITY OF HOBART

AGENDA

City Infrastructure Committee Meeting

Open Portion

Wednesday, 11 December 2019

at 4:00 pm
Lady Osborne Room, Town Hall

SUPPLEMENTARY ITEM

ORDER OF BUSINESS

10. ARRANGEMENT TO WORK COOPERATIVELY ON WASTE MANAGEMENT AND RESOURCE RECOVERY - SOUTHERN TASMANIAN MOU 3

The General Manager reports:

"That in accordance with the provisions of Part 2 Regulation 8(6) of the *Local Government (Meeting Procedures) Regulations 2015*, these supplementary matters are submitted for the consideration of the Committee.

Pursuant to Regulation 8(6), I report that:

(a) information in relation to the matter was provided subsequent to the distribution of the agenda;

(b) the matter is regarded as urgent; and

(c) advice is provided pursuant to Section 65 of the Act."

10. Arrangement to Work Cooperatively on Waste Management and Resource Recovery - Southern Tasmanian MOU
File Ref: F19/157359

Report of the Cleansing & Solid Waste Policy Coordinator, the Manager Cleansing & Solid Waste and the Director City Amenity of 10 December 2019 and attachment.

Delegation: Council

REPORT TITLE: **ARRANGEMENT TO WORK COOPERATIVELY ON WASTE MANAGEMENT AND RESOURCE RECOVERY - SOUTHERN TASMANIAN MOU**

REPORT PROVIDED BY: Cleansing & Solid Waste Policy Coordinator
Manager Cleansing and Solid Waste
Director City Amenity

1. Report Purpose and Community Benefit

1.1. The purpose of this report is to recommend the City's participation in an arrangement for Southern Tasmanian Councils to work co-operatively on waste management and resource recovery issues.

2. Report Summary

2.1. Following the State Government's release of the Draft Waste Action Plan in June 2019, the General Managers of Southern Tasmanian Councils agreed there would be benefits to developing collaborative arrangements on a formal basis to address the range of waste management related issues.

2.2. The Draft Waste Action Plan contains significant actions such as the introduction of a Waste Levy in 2021, and a Container Refund Scheme in 2022. Southern Tasmania Councils General Managers have expressed a desire for the region to prepare itself for the forthcoming changes, and develop an appropriate structure and arrangements.

2.3. Working collaboratively in the waste and resource recovery area through this arrangement will ensure the region has a strong, committed, and resourced arrangement when liaising with the State Government on the impact and outcomes of Actions within the Draft Waste Action Plan.

2.4. The arrangement will also drive more coordinated procurement, promote the development of circular economy, and alignment of service standards and education across the region.

2.5. The arrangement will operate for an initial period of 3 years. A steering committee will be established to oversee the operation of the agreement, and consist of an officer from each Council.

3. Recommendation

That:

1. The General Manager be authorised to sign the Memorandum of Understanding for an arrangement for Southern Tasmanian Councils to work co-operatively on waste management and resource recovery issues and projects for the southern Tasmanian region.

(i) The City's contribution of $13,000 per annum, be approved.

2. The General Manager be authorised to delegate an employee to be a member of the steering committee.

4. Background

4.1. In response to the State Government's Draft Waste Action Plan, Southern Tasmanian Councils General Managers consider that a strong, coordinated approach is required in the waste and resource recovery area to prepare the region for impending changes.

4.2. Councils regularly work collaboratively, however formalising an arrangement, naming up goals to work towards, and provision of resourcing will lead to solid progress for the entire region.

4.3. Regional waste groups have existed in Tasmania for some time. The City formally withdrew from the former Sothern Waste Strategy Authority (SWSA), citing a lack of progress and action, and not content with the return on investment. The City's funds paid to SWSA were redirected into the City's own Waste function to implement the Waste Management Strategy 2015-2030.

4.4. The SWSA subsequently considered it was not sustainable and as such it disbanded after expending its remaining funds.

4.5. The City has always maintained a preference for a regional waste group, and after a short period with no group, Waste Strategy South was created under the operations of the Southern Tasmanian Councils Authority (STCA).

4.6. Waste Strategy South is operating, and contributing to state wide education campaigns with the 2 other regional waste groups (Cradle Coast Waste Services and Northern Tasmanian Waste Management), with work predominately undertaken by the City's Waste Education Officer.

4.7. Waste Strategy South has not however positioned itself as a strong regional advocate for waste management and the General Managers of the region have suggested alternative arrangements be explored.

4.8. The proposed Memorandum of Understanding provides an arrangement for all southern Councils to work cooperatively across 8 key areas:

4.8.1. Manage regional waste streams in a coordinated manner;

4.8.2. Promoting circular economy;

4.8.3. Coordination of regional collection systems for efficiency and effectiveness through shared procurement;

4.8.4. Support efficient, sustainable end of collection facilities for processing waste streams;

4.8.5. Work towards greater commonality of service standards for ratepayers and customers;

4.8.6. Advocate to or partner with other regions, governments and industry;

4.8.7. Cooperate on marketing and education, and;

4.8.8. To appropriately resource the arrangement

4.9. Work and progress under the arrangement will help address the actions within the City's Waste Management Strategy 2015-2030 and its goal of zero waste to landfill by 2030.

4.10. A draft Memorandum of Understanding is included as **Attachment A**.

5. Proposal and Implementation

5.1. It is proposed to authorise the General Manager to sign a Memorandum of Understanding for an arrangement for Southern Tasmanian Councils to work co-operatively on waste management and resource recovery issues and projects for the southern Tasmanian region.

5.2. A steering committee will be established to oversee the operation of the agreement. It is proposed to authorise the General Manager to nominate an employee of the City to be a member of the steering committee.

5.3. The term of the Memorandum of Understanding will be for an initial period of 3 years.

5.4. All parties agree to provide funding for a secretariat service to support the arrangement. Funding will be determined on a proportion of total waste generated basis by each signatory.

5.5. The support services will provide for arrangement of steering committee meetings, preparation of agendas, minute taking, preparation of reports and policy initiatives, and liaising with government and industry.

5.6. The funding provided by each signatory may in the future be replaced by external funding sources, such as a state-wide waste levy.

6. Strategic Planning and Policy Considerations

6.1. The implementation of the Waste Management Strategy 2015-2030 is identified within Pillar 6 of the City's Strategic Plan.

7. Financial Implications

7.1. Funding Source and Impact on Current Year Operating Result

7.1.1. The new regional body will require resources to ensure it is positioned to provide the leadership and direction necessary.

7.1.2. It is anticipated the City's contribution will be in the order of $13,000 per annum.

7.2. Impact on Future Years' Financial Result

7.2.1. Future financial implications will be formalised during the annual budget estimated processes each year, and may include external sources.

7.2.2. The establishment of the new body will also provide an opportunity to receive funds from the State Landfill Levy, when introduced.

7.3. Asset Related Implications

7.3.1. Not Applicable.

8. Legal, Risk and Legislative Considerations

8.1. The Memorandum of Understanding is not legally binding and not intended to be an agreement enforceable in a Court of Law.

9. Marketing and Media

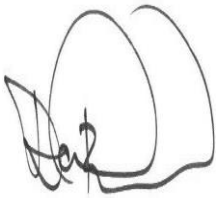
9.1. The creation of a Memorandum of Understanding to work cooperatively on waste management and resource recovery in Southern Tasmania is likely to result in media interest.

10. Delegation

10.1. The matter is delegated to the Council.

As signatory to this report, I certify that, pursuant to Section 55(1) of the Local Government Act 1993, I hold no interest, as referred to in Section 49 of the Local Government Act 1993, in matters contained in this report.

Jeff Holmes
CLEANSING & SOLID WASTE POLICY COORDINATOR



David Beard
MANAGER CLEANSING AND SOLID WASTE

Glenn Doyle
DIRECTOR CITY AMENITY

Date: 10 December 2019
File Reference: F19/157359

Attachment A: Draft Memorandum of Understanding ⇩

MEMORANDUM OF UNDERSTANDING

between

THE HOBART CITY COUNCIL a body corporate incorporated pursuant to the provisions of the *Local Government Act 1993* **('the HCC')**

and

THE GLENORCHY CITY COUNCIL a body corporate incorporated pursuant to the provisions of the *Local Government Act 1993* **('the GCC')**

and

XXX

An arrangement for the parties to work co-operatively on waste management and resource recovery issues and projects for the southern Tasmanian region.

RECITALS

1. *All parties are established under section 18(1) of the* Local Government Act 1993.
2. *All parties are responsible for waste management within their municipal areas.*
3. *The Tasmanian Government has released a draft Waste Action Plan for the state and all parties wish to collaboratively to respond to the strategy.*
4. *All parties are committed to working together on waste management and agree on the following goals:*
   - *4.1. Manage regional waste streams in a co-ordinated professional manner including, but not limited to, landfill, recycling and green waste/FOGO;*
   - *4.2. Promote the development of a circular economy for waste streams;*
   - *4.3. Co-ordinate regional collection systems for waste streams efficiently and effectively when appropriate via shared procurement and other appropriate processes;*
   - *4.4. Support efficient, sustainable and suitably scaled end of collection facilities for processing of waste streams;*
   - *4.5. Work towards greater commonality of service standards for ratepayers and customers;*
   - *4.6. Advocate to or partner with other regions, governments and industry to promote resource recovery futures;*

4.7. Co-operate on marketing and education activities to support waste minimisation and to maximise effective service utilisation;
4.8. To appropriately resource this arrangement.

5. *In light of the historic co-operation between the parties and the efficiencies that can be achieved through co-operating further, the parties have agreed to enter into this Memorandum of Understanding in order to continue this co-operation and provide mutually beneficial outcomes for all parties and their ratepayers.*

OPERATIVE PART

Term of this Agreement

1. This Memorandum of Understanding commences on the date shown below.

2. The arrangement shall continue for a period of three (3) years from the date shown below and will be reviewed by the parties at that date.

Secretariat Support

3. The parties agree to fund a secretariat service to support this arrangement.

4. The secretariat support will perform the following functions:

   4.1 Arrange meetings, prepare agendas and take minutes for steering committee meetings;
   4.2 Prepare reports and policy initiatives for consideration by the steering committee;
   4.3 Liaise with government and industry on policy initiatives and projects;
   4.4 Such other functions that the steering committee may reasonably direct.

5. The funding formula for the secretariat will be determined on a proportion of total waste generated basis.

Governance

6. The parties agree to establish a steering committee to oversee the operation of this arrangement.

7. Each party will nominate one employee to be a member of the steering committee, to be determined by the General Manager of each participating council.

8. The parties agree to work collaboratively between themselves, other

regions of the state and the State Government and industry to determine the best long term structural arrangements for addressing the waste management issues in the region and the state as a whole.

Intention to Bind

9. The parties desire that this Memorandum of Understanding will foster the spirit of co-operation which exists between them in respect to working co-operatively on waste management issues and all acknowledges that it is not legally binding and is not intended to be an agreement enforceable in a Court of Law.

EXECUTION PAGE

Executed as a memorandum of understanding:

DATED this day of 2019.