



CITY OF HOBART

AGENDA

Community, Culture and Events Committee Meeting

Open Portion

Wednesday, 6 November 2019

at 5:30 pm

Lady Osborne Room, Town Hall

THE MISSION

Working together to make Hobart a better place for the community.

THE VALUES

The Council is:

People	We value people – our community, our customers and colleagues.
Teamwork	We collaborate both within the organisation and with external stakeholders drawing on skills and expertise for the benefit of our community.
Focus and Direction	We have clear goals and plans to achieve sustainable social, environmental and economic outcomes for the Hobart community.
Creativity and Innovation	We embrace new approaches and continuously improve to achieve better outcomes for our community.
Accountability	We work to high ethical and professional standards and are accountable for delivering outcomes for our community.

ORDER OF BUSINESS

Business listed on the agenda is to be conducted in the order in which it is set out, unless the committee by simple majority determines otherwise.

APOLOGIES AND LEAVE OF ABSENCE

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**Community, Culture and Events Committee Meeting (Open Portion) held
Wednesday, 6 November 2019 at 5:30 pm in the Lady Osborne Room, Town
Hall.**

COMMITTEE MEMBERS

Harvey (Chairman)
Sexton
Dutta
Ewin
Sherlock

Apologies:

Leave of Absence:

NON-MEMBERS

Lord Mayor Reynolds
Deputy Lord Mayor Burnet
Zucco
Briscoe
Thomas
Denison
Behrakis

**1. CO-OPTION OF A COMMITTEE MEMBER IN THE EVENT OF A
VACANCY**

2. CONFIRMATION OF MINUTES

The minutes of the Open Portion of the Community, Culture and Events Committee meeting held on [Wednesday, 9 October 2019](#), are submitted for confirming as an accurate record.

3. CONSIDERATION OF SUPPLEMENTARY ITEMS

Ref: Part 2, Regulation 8(6) of the *Local Government (Meeting Procedures) Regulations 2015*.

Recommendation

That the Committee resolve to deal with any supplementary items not appearing on the agenda, as reported by the General Manager.

4. INDICATIONS OF PECUNIARY AND CONFLICTS OF INTEREST

Ref: Part 2, Regulation 8(7) of the *Local Government (Meeting Procedures) Regulations 2015*.

Members of the committee are requested to indicate where they may have any pecuniary or conflict of interest in respect to any matter appearing on the agenda, or any supplementary item to the agenda, which the committee has resolved to deal with.

5. TRANSFER OF AGENDA ITEMS

Regulation 15 of the *Local Government (Meeting Procedures) Regulations 2015*.

A committee may close a part of a meeting to the public where a matter to be discussed falls within 15(2) of the above regulations.

In the event that the committee transfer an item to the closed portion, the reasons for doing so should be stated.

Are there any items which should be transferred from this agenda to the closed portion of the agenda, or from the closed to the open portion of the agenda?

6. REPORTS

6.1 Housing with Dignity Reference Group - Progress Report File Ref: F19/141042; 17/239

Memorandum of the Manager Community and Culture and the Director
Community Life of 31 October 2019 and attachment.

Delegation: Committee



City of **HOBART**

MEMORANDUM: COMMUNITY, CULTURE AND EVENTS COMMITTEE

Housing with Dignity Reference Group - Progress Report

In early 2019, the City of Hobart established a Housing with Dignity Reference Group to offer an opportunity to people with a lived experience of homelessness to have a voice and a place to be heard. This group has the crucial role of supporting the Council in the review of its Housing and Homelessness Strategy, being a vital reference point for Council decisions about homelessness, and identifying priorities to advocate and lobby State and Federal Governments.

This group has met monthly since March 2019 and has a dedicated core group of up to ten community members, and another ten who attend when they can.

It needs to be considered that we are dealing with incredibly marginalised and often traumatised people for whom civic engagement can present multiple barriers. In light of this our ability to maintain a core group of dedicated and consistent membership is quite an achievement. This is also why a group like this is so important for people who may attend this group are otherwise alienated and invisible from policy making.

This group has three priority areas.

Priority Area 1 – Data Information

- The availability of reliable data with a projection of future social and affordable housing needs over the next five years.

Priority Area 2 – Breaking down the stigma

- The group agreed to take an active role in sharing their individual stories through a storytelling type project and to change the narrative from a homeless person to “a person without a home”. This will involve communicating the broadness and complex nature of this issue and share the different faces, as a worker/mother/older person.
- The use of media is also seen as a useful tool to break the stigma of what ‘homeless’ people look like.

Priority Area 3 - Community Housing Models

- The group agreed that they have a strong interest in looking at opportunities that are being discussed currently to assist in the immediate crisis to see where they can provide tangible support.

- The group are interested in looking at supported housing models that operate in other states and areas that are successful and could be translated into a Hobart environment.
- The group also agreed that they need to have a target to work towards to deliver tangible outcomes for people without a home.

The group also expressed strong support for the Salvation Army / Hobart City Mission Safe Night space.

Media achievements to date:

The group have all been involved in breaking down the stigmas of public perception using the media to share their stories.

Date	Media
23 July	Met with Alison Standen, Shadow Minister for Housing
24 July	9.30 am, ABC Radio - Leon Compton – need for supported accommodation and supported transitional housing
31 July	Mercury Talking Point Published
5 August	National Homelessness Week launch
8 August	Salvos Panel advocating for Common Ground - Salvos sleep out
13 August	ABC Radio - Leon Compton - Select Committee hearings - requests to State Government
14 August	9 am, Evidence at the Select Committee, shared with elected Council Representatives also. Printed Submission circulated.
14 August	Launch of Buenos Aires – housing for women over 55 - all media - ABC; WIN; Southern Cross TV news
15 August	Launch of Buenos Aires – housing for women over 55 - <i>Mercury</i> starring Kay!
8 September	Catholic Standard Vol.6: Issue 8, Page 7 "Church responds to homelessness" - 3 articles over a full page:- 1. South Hobart Parish helps Tasmanian housing stress, 2. Happy to be in lovely home (Kay), and 3. Church responds to housing and homelessness - CatholicCare and Centacare Evolve Housing.
Sept/Oct	Parity Magazine – three personal stories presented for the November edition
Sept/Oct	Parity Magazine 50/50 Art Project
October	Promotional Video for CatholicCare to encourage others in partnering for Housing outcomes
October (and ongoing)	ABC online and ABC TV – solutions based creative housing outcomes
October – ongoing	Engagement with artists to share stories with images from this group's participants in planning for the Homelessness Week August 2020

The submission that was developed and presented to the Select Committee on Housing Affordability is shown as **Attachment A** to this Memorandum.

Aims for 2020:

The group is committed to continue to meet in 2020 and provide advocacy on the issue of homelessness. The Housing with Dignity Reference Group would like to build on this first year of development as a group, and build on the three priority areas established this year.

The aims include:

- Human outcomes - building the group's confidence, mentoring opportunities and lifting social mobility of the reference group;
- Community engagement through public art and media opportunities;
- Breaking down and challenging stigmas around alternative housing models;
- Advocating for crisis, transitional, short, medium and long term community housing options;
- Advocating for a funded independent data gathering role to collate housing data around hidden homelessness and uncounted cohorts, including couch surfers, people in housing/rental stress, people sleeping in cars; and
- Continue to form working alliances with existing service providers, government representatives and community groups.

As part of the City of Hobart's Affordable Housing and Homelessness Strategy review, this group will be actively involved in this process as the strategy is developed and finalised in 2020.

Members of the group will attend the Community, Culture and Events Committee. Kate Kelly, the Co-Chair of the group will provide a brief presentation.

RECOMMENDATION

That the information be received and noted.

As signatory to this report, I certify that, pursuant to Section 55(1) of the Local Government Act 1993, I hold no interest, as referred to in Section 49 of the Local Government Act 1993, in matters contained in this report.



Kimbra Parker
**MANAGER COMMUNITY AND
CULTURE**



Tim Short
DIRECTOR COMMUNITY LIFE

Date: 31 October 2019
File Reference: F19/141042; 17/239

Attachment A: Select Committee on Housing Affordability Submission ↴

House of Assembly Select Committee on Housing Affordability



Artwork by Olivia Sampson; Fahan School Student 2018

Presented by Kate Kelly, representing the
City of Hobart's
Housing with Dignity Reference Group.
2019

Dear Select Committee

I am appearing today, with my Co-chair, Alderman Thomas, on behalf of the recently established Hobart City Council Housing with Dignity Reference Committee.

Our Housing with Dignity Committee is working to create meaningful solutions that integrate the perspectives of those with lived experience of housing stress and homelessness into housing provision and policy making, in a 'not about us, without us' approach.

We have many useful perspectives and practical ideas that can inform and drive meaningful action; drawn from experiences, such as living in alternative social and community housing models; (which foster social mobility and autonomy); to navigating housing and welfare services, rough sleeping, overcrowding, and living without secure housing or in extreme rental stress.

We need our government, when tackling homelessness, to not only consider the physical aspect of being without shelter, but to gain a far deeper understanding of the preventative strategies that can be adopted to avert homelessness, and the lasting trauma, and health and social mobility implications for those experiencing it.

Primary Homelessness is an end stage result of poverty, disadvantage and housing shortage, and many stages precede it that need to be identified and mitigated early on to reduce adverse societal and personal knock on effects.

I have provided for each of you today a document I have compiled, that identifies 6 commonly experienced stages of becoming homeless.

This data was compiled via discussion with people affected by homelessness, who were kind enough to provide me with their personal and harrowing stories, that I may bring this information to you today.

We would be very grateful if you could read this document of experiential evidence, and consider it in your progress forward from today's hearing, when discussing policy and planning in this area.

We must respond more empathically and effectively to dealing with the flow on effects of housing insecurity, such as mental and physical health breakdown, family separation, lasting intergenerational trauma and prolonged social dysfunction; that are symptoms of being without secure or adequate housing.

We need our government to adopt a more bespoke approach to the complex social and cultural needs of specific cohorts, such as the Aboriginal community, and involve Aboriginal people in the design and provision of Aboriginal housing. We need this bespoke approach to consider also, the cohort specific needs of single older women, young families, those fleeing domestic violence, and people undergoing rehabilitation on exit from prison, and ensure these diverse needs are integrated into design and provision of social and community housing developments.

A one size fits all public housing model is not the only answer in this rapidly changing time of demand, as our homeless demographic shifts exponentially upwards into the working classes, and outwards to affect previously untouched groups of people.

Primary reliance on the existing public housing model to fix this issue is failing. We are an increasingly diverse community, in order to foster an inclusive and socially mobile society we must have equally diverse and innovative approaches to affordable housing, and the absence of this variety of social housing models is needlessly limiting our capacity to fully engage as citizens.

I am one such example of how needs specific social housing changes lives. I have spent most of my life living in insecure housing and some of it homeless. I am now housed in a thriving social housing cooperative in Hobart. Our model is based on the Danish Co-Housing models and runs as a co-operative which is an autonomous business entity with personal and professional development opportunities for its resident members. We are social housing with community supports, values and responsibilities in-built.

I cannot articulate the multiple ways that my life has evolved from a place of lifelong trauma, disadvantage, poverty, and crisis based day to day living, into a place of safety, growth and functionality.

I would not be able to be here today to advocate to you, if I did not have this foundation of support from which to draw my resilience and strength.

I am here today for all those people who still don't have the strength or energy to advocate for themselves, as they spend their days in a fight to survive.

I now consider myself deeply privileged to no longer be fighting to survive for housing every day, and by extension, morally obligated to use that privilege to help those who cannot stand here.

This change in my life has come directly from having safe and secure housing; and fundamentally a place that is a 'home', and functions in the myriad ways a home is defined and needed by human organisms to function.

Home is a foundational place, in which one is a valued and contributing part of a caring, safe community, somewhere one has opportunities to elevate themselves out of poverty and disadvantage, and has supports around them so that they may thrive and fulfil their human potential.

Numerous housing models internationally and nationally are springing up to tackle these very same problems we are, with dignity and direction.

Cities, who invest in sustainable and functional social housing, reap community and economic benefits at every level. Affordable housing is so much more than shelter.

Good community and social housing makes good economic and civic sense, both in the short and long term. All the data supports this.

There is deeply entrenched social stigma around affordable and public housing in Tasmania, but we must challenge it at every turn, as it is based in welfare mythology and class bias.

Government must take the lead in this. This was promised at the housing summit in 2018; to increase awareness about affordable housing and campaign to challenge stigma around its provision, and this important messaging has yet to happen.

Government must be leaders to educate and inform the community about the range of amazing options out there, as well as inform them of the facts, that we are all only one life shock away from housing crisis ourselves.

We are faced with a community in crisis, but in crisis we are presented with an opportunity, to be leaders in this space, to embrace innovation and diversity and create a new idea of how homelessness happens, what affordable housing can be, and who will live there.

Kate Kelly
Co-chair, Housing with Dignity Reference Group
City of Hobart

6 KEY STAGES IN THE PATHWAY TO BECOMING HOMELESS

Data derived from cohorts with reported lived experience of homelessness:
For informing mitigation and follow up strategies on affordable
housing provision by policy makers.

1. Securely Housed

Mortgage or Rental with renewable lease of more than 1 year / (both low income scenarios under \$56,000p/a.

2. Life Shock

Lease ending, eviction, job loss, illness of self or family, domestic violence, income change, prison or hospital release without housing to go to.

3. Inability to Secure Housing

Either a new mortgage (based on above life shock implications), or affordable rental housing, private or public due to lack of affordable rental housing in the local market.

4. Begin Couch Surfing or Shelter Stay

Staying with friends and family, sleeping in car, shed or other temporary shelter – including serviced shelters such as Hobart Women's Shelter, and Bethlehem House. Families are often separated at this time due to gender intake rules at shelters or large families having to split their stay between numerous personal supports.

5. Breakdown or Cessation of Safe Shelter Provision

By either State or personal support networks due to factors such as high demand, no imminent pathways into private secure affordable housing, overcrowding, co-habitation stress, untenable duration of support or conflicting needs.

6. Primary Homelessness

With 8% of the census counted homeless population sleeping rough, primary homelessness is the final stage in the series of preceding systemic shortcomings; whereby the demand and overseeing of service provision fails in its capacity to effectively triage people out of the cycle into adequate and secure housing, or fails to adequately intervene early on in stages 1,2,3, with preventative mitigation strategies by identifying at risk cohorts who are underrepresented in data collection, such as the hidden homeless cohort
*couch surfing.

** Couch surfing refers to any form of temporary, insecure form of private accommodation.*

Take away conclusion:

The failure to house people is largely due to untenably low rates of Newstart Allowance to cover rent, an overburdened and underfunded housing and welfare service sector, poor data matching and implementation for effective service provision to consumers, and dire social/public/community/affordable private housing shortages. All of these areas fall in the remit of State and/or Federal Government.

OUR ASK OF GOVERNMENT in response to our assessment of the housing crisis: We ask for a mandated obligation on government to provide shelter for residents/citizens. State Government is a reasonable level for this mandate to sit at. We humbly request that the Select committee petitions their State Colleagues to take this mandate on as an entirely reasonable obligation from our elected officials to the people of Tasmania.

Knock on effects of affordable housing shortage adversely affecting consumers:

- Need to access services – with reported 50% daily turn away rates, and be put on lengthy wait lists for public housing; with wait times reported by Govt being much shorter than actual wait times experienced by applicants. (Data derived anecdotally and anonymously via online polling and interviewing public housing applicants.)
- Those in housing stress eating through savings in unaffordable rental until such time as re-entry into the public housing system is inevitable – often this situation unfolds due to retiree, potential first home owner or aged pensioner ineligibility to obtain bank loans or afford to buy a house, yet their income and assets sits above \$37,000p/a and excludes them from eligibility for public housing. Due to this effect, the cohort of retiree, or underemployed low income single older women is disproportionately overrepresented in this new homeless demographic.
- Women staying in domestic violence situations rather than facing homelessness with their children.
- Adult children unable to move out of home and local and regional university students facing accommodation shortages.
- Price Gouging by an opportunistic rental market.

- Increase in Air bnb: affecting housing stock availability and lack of regulation or utilisation of *independent data pertaining to it, impeding quantification of scale of rental displacement by Air bnb.

** Independent Air bnb Data can be obtained from the Institute for The Study of Social Change at UTAS and Inside Air bnb.*

Recent Submission and evidence from Aug 2018 to Parliament on short stay accommodation from UTAS can be found at <https://www.utas.edu.au/social-change>

- Stress, trauma, duress, poverty, interpersonal relationship conflict and breakdown and other unquantified health and wellbeing impacts resulting from instability and lack of agency facing people without a home.
- Inability to participate effectively in work, school or community/civic life, including job loss, disruption to school attendance and frequent change of schools due to suburb/housing transience.
- Displacement from community and supports due to relocation to areas of higher rental availability, often regional areas of lower employment further adversely impacting renter finances due to increased transport and child care costs.
- Inability to save money on low incomes due to high cost of rental accommodation, low to moderate income renters often have no financial safety net and struggle to cover the cost of day to day necessities, let alone moving related costs; which must be kept in savings due to the insecurity of renewal opportunities under current 1 year lease arrangements. It is very rare for renters to obtain a lease longer than 1 year.
- Constant and pervasive stress from not knowing year to year if you will have to move house and uproot your family from schools, get rid of your pets, change jobs and lose social networks, or if you will face an unexpected eviction or untenable rent increase.
- Rent increases are not capped to CPI, but responding to market prices, which are inflated and not in line with increases of wages and welfare payments. People are being hit with sudden and exorbitant rent increases after landlords having houses re-valued at current market rate, sometimes by as much as \$100pw, with less than 60 days warning to tenants of the increase. Tenants are effectively being trapped into rental stress due to a lack of affordable housing alternatives and many are becoming homeless due to unfair and sudden rent increases.
- Increased demand on other services due to people with nowhere to go impacting organisations such as the RHH (creating bed block and flowing on to ramping and extended wait times in ED), and the Prison (delaying release of rehabilitated inmates).

**TERMS OF REFERENCE INQUIRY INTO HOUSING
AFFORDABILITY: HOUSING WITH DIGNITY RESPONSES**

Terms not responded to directly in this document, are covered more broadly as topics in our accompanying dossier to the Select Committee

Terms in bold, *our responses in italics.*

**b. The management of social housing and delivery of new stock by
Housing Tasmania and community housing providers.**

b1. Housing co-ops provide skill development to residents as well as affordable housing and should be seriously considered as a viable model, given they represent one of the largest, thriving non government social housing sectors Nationally.

For more info on Cooperative Housing go to:

<https://www.cehl.com.au/WhatsCoopHousingVideo>

or: <https://www.cehl.com.au/>

b2. It is imperative that supported models, such as Common Ground Campbell Street, retain their supports, i.e.: on site social worker, security and other key facilitatory staff, and that a diverse social mix is maintained to reduce decline of the model into an enclave of disadvantage, as now seen in the Golbourn Street campus, which has lost a social mix- compounding dysfunction and creating high density representation of disadvantaged and civically challenged people, an unsafe environment for older women and children and families to either reside or visit due to loss of on-site security and services staff.

All new public housing stock must also consider envisioning and implementing community building, social mobility fostering and wellbeing infrastructure and services into the design and delivery of public housing models.

b3. KPI's for public housing must be independently assessed by a range of experts in community housing and civic infrastructure provision, as well as independent health and social services professionals.

**g. Strategies to address the \$73 million maintenance liability of Housing
Tasmania and community housing providers.**

g1. Form a social enterprise that brings experienced tradies together with apprentices to undertake the maintenance work AND develop a new workforce of tradies AND lift people out of joblessness.

h. The impact of population growth and market developments on housing supply.

h1. Population growth was poorly planned by not prioritising the needed growth in housing before acting on strategies to increase the population. Negative public perception about Hobart being under pressure and not able to accommodate more people threatens business confidence.

j. Changes to Tasmania's residential tenancy laws that could improve housing affordability, security and living standards in Tasmania.

j1. Do not be afraid of regulating the private market. The private market is limited in what it can provide for affordable housing. There will always be an unfortunate tension between the private profit seeking and the need for affordable long term housing

It is more important to shift to provision of housing by for-purpose organisations and interested private investors. Government could incentivise such investment by spruiking viable alternative social housing models and projects, and providing rates relief and financial incentives to developers to engage in social/community housing development.

j2. There must be mandated inclusionary zoning of up to 15% in all new housing developments, and this must be made clear to neighbouring residents prior to buy in.

j3. Please also see attached in this dossier, the data on Air BnB.

j4. Minimum standards around energy efficiency of rental houses (to save on costs for tenants)

j5. Please see accompanying document recommending amendments to Tas legislation based on the A.C.T residential tenancy act legislation.

k. Successful strategies in other jurisdictions that could be effective in improving affordability in Tasmania; ka. regulation of rent price increases, with particular reference to the A.C.T. model".

k1. The Barnett model in Melbourne supports people into home ownership (through a second mortgage from a not for profit).

k2. Please see accompanying document recommending amendments to Tas legislation based on the A.C.T residential tenancy act legislation.

k3. Look outside Tasmania for answers. AHURI has a comprehensive trove of national and International research and models in their database. There are numerous privately or Council run models creating housing opportunities for low income Australians. Here's a great starter link to their research:

https://www.ahuri.edu.au/policy/policy-analysis/supporting-older-lower-income-tenants-in-the-private-rental-sector?gclid=EAIaIQobChMI9JL7iJb84wIVEHZgCh3J1wurEAAYAAAEgLvV_D_BwE

COMPARISON OF DETAIL: TASMANIAN (TAS) RESIDENTIAL TENANCY AND AUSTRALIAN CAPITAL TERRITORY (ACT) RESIDENTIAL TENANCY ACTS

On review of comparable legislations and with consideration of specific criteria items in the ACT legislation, **pertaining to appealing and determining unreasonable rent increases**, HWD recommends the Tasmanian Residential Tenancy Act either adopt and integrate into the Tasmanian ACT – the specifics (*highlighted in italics*), or adopt the ACT legislation and implement it in full.

A.C.T Legislation (current August 2019):

Are there any limits on the amount of a rent increase?

At ACAT a formula linked to a CPI figure is applied to determine the onus of proof. If the proposed amount is greater than the calculated figure the landlord must Rent increases are limited to once every 12 months ...and 8 weeks notice in writing is required.

Excessive rent increases can be disallowed ...and rent reductions can be ordered. Rent Increases & Reductions satisfy the tribunal that the increase is justified. If the increase is less, the onus is on the tenant to satisfy the Tribunal that the increase is unreasonable (s67). Before you challenge a rent increase you should apply the formula to determine a starting point for negotiations. For more details - the formula, the CPI figures and examples, see Tenancy Factsheet: Rent Increases: Is my increase excessive? ***Under s68 RTA, in deciding on whether an increase is excessive, the Tribunal will consider: (a) The rent before the proposed increase; (b) Whether it has been increased previously in the tenancy and if so, the amount of that increase, and the period since that increase; (c) Costs of the landlord in relation to the premises; (d) Services provided by the landlord to the tenant; (e) The value of fixtures and goods supplied as part of the tenancy; (f) The state of repair of the premises; (g) Rental rates for comparable premises; (h) The value of any work performed or improvements made by the tenant, with landlord's consent; and (i) Any other matter the Tribunal considers relevant NOTE: ACAT may allow an increase that brings the premises in line with rents for comparable premises. However you can still challenge the evidence presented by the landlord, and produce your own evidence about rental rates for comparable premises.***

Tas legislation below: for comparison; which is in our informed opinion requiring amendments: ie: criteria to be broadened for determining fairness of the increase, to be reflective of ACAT determining criteria listed above: (Current August 2019):

23. Unreasonable increase

(1) A tenant may apply to the Commissioner for an order declaring that an increase in the rent payable under a residential tenancy agreement is unreasonable.

(1A) An application made under subsection (1) is to be accompanied by the prescribed fee.

(1B) An application may only be made under subsection (1) by a tenant within the period of 60 days after the tenant is notified of the increase under section 20 .

(1C) The Commissioner may, if he or she thinks fit, conduct a hearing in relation to an application for an order under this section.

(2) In determining whether an increase in the rent is unreasonable, the Commissioner is to have regard to –

(a) the general level of rents for comparable residential premises in the locality or a similar locality; and

(b) any other relevant matter.

(3) If satisfied that the increase in the rent is unreasonable, the Commissioner may order that the increase in the rent be changed to an amount that does not exceed a specified amount..ⁱⁱ

ⁱ Tenancy Factsheet © February 2011 Tenants' Union ACT Inc. The support of the ACT Government through the Dept. Justice & Community Safety is gratefully acknowledged

ⁱⁱ ©The State of Tasmania (The Department of Premier and Cabinet) 2019 (Ver. 6.0.45 Rev. 1389 Residential Tenancy Act 1997 Version current from 1 July 2019 to date (accessed 12 August 2019 at 9:19)

6.2 Proposed 2020 Council and Committee Meeting Schedule
File Ref: F19/140169

Memorandum of the Deputy General Manager of 30 October 2019 and attachments.

Delegation: Council



City of **HOBART**

MEMORANDUM: COMMUNITY, CULTURE AND EVENTS COMMITTEE

Proposed 2020 Council and Committee Meeting Schedule

The Council resolved at its meeting on 21 October 2019 to defer the following recommendation from the Finance and Governance Committee for the further consideration of the Community Culture and Events Committee:

“That the Council adopt Option B, marked as Attachment B to item 6.3 of the Open Finance and Governance Committee agenda of 15 October 2019, for a 2020 Council and Council Committee meeting schedule with the Economic Development and Communications Committee to precede the Community Culture and Events Committee.”

At its meeting on 15 October 2019, the Finance and Governance Committee considered a report (Attachment A) which included three options to consider for the Council and committee meeting schedule for 2020.

The Finance and Governance Committee resolved to recommend Option B to the Council. Option B proposes that the Community Culture and Events Committee and the Economic Development and Communications Committees be held on the same Thursday evening with the Economic Development and Communications Committee to precede the Community Culture and Events Committee.

The scheduling of these two traditionally lighter committees to occur on the same evening and on the date of the current Economic Development and Communications Committee, has the further advantage of ‘smoothing’ the number of items feeding into each Council agenda.

If the proposal is acceded to then consideration of revised start times requires consideration.

The current start times for the committees are 5.00pm for the Economic Development and Communications Committee and 5.30pm for the Community Culture and Events Committee.

The options are to revise the start times by 30 minutes for either of the committees, i.e. to start the Economic Development and Communications Committee at 4.30pm and leave the Community Culture and Events Committee at 5.30pm, or start the Economic Development and Communications Committee at 5.00pm and the Community Culture and Events Committee at 6.00pm.

RECOMMENDATION**That:**

- 1. The Council adopt Option B, marked as Attachment B to item 6.3 of the Open Finance and Governance Committee agenda of 15 October 2019, for a 2020 Council and Council Committee meeting schedule with the Economic Development and Communications Committee to precede the Community Culture and Events Committee.**
- 2. The Economic Development and Communications commence at 4.30pm and the Community Culture and Events Committee commence at 5.30pm.**
or
- 3. The Economic Development and Communications Committee commence at 5.00pm and the Community Culture and Events Committee commence at 6.00pm.**

As signatory to this report, I certify that, pursuant to Section 55(1) of the Local Government Act 1993, I hold no interest, as referred to in Section 49 of the Local Government Act 1993, in matters contained in this report.



Heather Salisbury
DEPUTY GENERAL MANAGER

Date: 30 October 2019
File Reference: F19/140169

Attachment A: Report to Finance and Governance Committee - 15 October 2019 ↓
Attachment B: Option B - 2020 Meeting Schedule ↓

**REPORT TITLE: PROPOSED 2020 COUNCIL AND COMMITTEE
MEETING SCHEDULE AND TEMPORARY CITY
PLANNING COMMITTEE DELEGATION****REPORT PROVIDED BY:** Deputy General Manager**1. Report Purpose and Community Benefit**

- 1.1. The purpose of this report is to consider the Council and committee meetings schedule for 2020.

2. Report Summary

- 2.1. A schedule is compiled annually which outlines the meeting dates for Council and Council Committees and is submitted to the Council for adoption.
- 2.2. Three options for 2020 are presented for the Council's consideration.
 - 2.2.1. It should be noted that the Council has an open resolution to give consideration to aligning the committee structure to the City's Vision, which was approved by Council in July 2018.
 - 2.2.2. With the recent adoption of the City's Strategic Plan, this review is now scheduled to occur early in the New Year.
 - 2.2.3. If the result of this process requires changes to the meeting schedule adopted as a result of this report, this will be accommodated at the appropriate time. Formalising a 12-month meeting schedule now, provides the community and Elected Members with a preliminary calendar for the conduct of Council business in the interim period.
- 2.3. Historically, the meeting schedule has been prepared using an approach which is based around a monthly meeting cycle which includes two Council and City Planning Committee meetings and one meeting of each of the other Council committees.
- 2.4. The schedule has provided for three, three week cycles between Council meetings which have traditionally been aligned with Easter and months which contain 5 weeks.
- 2.5. The approach taken in preparing the 2020 scheduled has varied from previous years with officers providing three different options for consideration:
 - 2.5.1. **Option A** (Attachment A) – the meeting cycle commences in the third week of January allowing a longer break from Council business over the Christmas / New Year period. The three week cycles have been aligned with Easter and the second week of both the July and October school holidays.

- 2.5.1.1. Commencing the third week of January avoids agenda's having to be circulated in the first three days of January. It also means that some Council meetings will be held on a Tuesday due to a public holiday occurring on the Monday.
- 2.5.2. **Option B** (Attachment B) – in addition the changes made in option A, option B proposes that the Community Culture and Events Committee and the Economic Development and Communications Committees be held on the same Thursday evening with one scheduled to occur at the conclusion of the other.
 - 2.5.2.1. Scheduling these two traditionally lighter committees to occur on the same evening has the advantage of 'smoothing' the Council agenda cycle.
- 2.5.3. **Option C** (Attachment C) – this is the same as Attachment B with the additional proposal to alternate the Council Workshop timeslot across Tuesday, Thursday and Friday.
 - 2.5.3.1. Workshops occurring on the Tuesday and Thursday would commence at 5pm.
 - 2.5.3.2. Workshops occurring on a Friday would commence at 2pm or at another time as agreed by Council.
- 2.6. All options retain a meeting cycle which includes two Council and City Planning Committee meetings and one meeting of each of the other Council committees per month.
- 2.7. In the event that any urgent business arises which cannot be accommodated within any of the proposed meeting schedule options, special meetings will be convened as required.
- 2.8. In accordance with Regulation 7(2) of the *Local Government (Meeting Procedures) Regulation 2015*, the Council's adopted meeting schedule will be advertised in the Mercury in January and also published on the City of Hobart website.
- 2.9. It is also recommended that the Council provide a delegation to the City Planning Committee, consistent with the delegation provided in prior years, to enable planning applications to be approved during the Christmas period.

3. Recommendation***That:***

- 1. The Council consider its preferred option for a 2020 Council and Council Committee meeting schedule, from options marked as Attached A, Attachment B and Attachment C to the report.***
- 2. In the event that any urgent matters arise which cannot be accommodated within the preferred 2020 meeting schedule option, special meetings be convened as required.***
- 3. The City Planning Committee be provided with the following delegation in order to facilitate the processing of planning permit applications during the Christmas period:***
 - (i) To determine all planning permit applications which would otherwise be determined by the Council, between 10 December 2019 and the first ordinary scheduled Council meeting in January 2020, in circumstances where it would not otherwise be possible to determine the application within the statutory time period required under Sections 57(6), 57(6A), 58(2) or 58(2A) of the Land Use Planning and Approvals Act 1993, and an extension of time cannot be obtained, unless an Elected Member has requested the convening of a special meeting or meetings to determine the application.***

4. Delegation

- 4.1. This matter is delegated to the Council.

As signatory to this report, I certify that, pursuant to Section 55(1) of the Local Government Act 1993, I hold no interest, as referred to in Section 49 of the Local Government Act 1993, in matters contained in this report.



Heather Salisbury
DEPUTY GENERAL MANAGER

Date: 16 October 2019
File Reference: F19/131963

Attachment A: Option A - 2020 Meeting Schedule

Item No. 6.3

Agenda (Open Portion)
Finance and Governance Committee Meeting
15/10/2019

Page 4

- Attachment B: Option B - 2020 Meeting Schedule
- Attachment C: Option C - 2020 Meeting Schedule

Option B

2020	January	February	March	April	May	June	July	August	September	October	November	December
Sunday			1			31			30		1	
Monday			2	CPC		1	CPC		31	CPC	2	CPC
Tuesday			3	Council Workshop		2	Council Workshop		1	Council Workshop	3	Council Workshop
Wednesday	1	Four Days Day	4		1	3		1	2		4	
Thursday	2		5		2	4		2	3		5	
Friday	3		6		3	5		3	4		6	
Saturday	4	1	7		4	6		4	5		7	
Sunday	5	2	8		5	7		5	6		8	
Monday	6	3	9	Eight Hour Day	6	8	Quinn's Day	6	7	Council Meeting	9	Council Meeting
Tuesday	7	4	10	Council Meeting	7	9	Council Meeting	7	8	Council Workshop	10	Council Meeting
Wednesday	8	5	11		8	10		8	9		11	
Thursday	9	6	12	PRC	9	11	PRC	9	10	PRC	12	PRC
Friday	10	7	13		10	12		10	11		13	
Saturday	11	8	14		11	13		11	12		14	
Sunday	12	9	15		12	14		12	13		15	
Monday	13	10	16	CPC	13	15	CPC	13	14	CPC	16	CPC
Tuesday	14	11	17	FOG	14	16	FOG	14	15	FOG	17	FOG
Wednesday	15	12	18		15	17		15	16		18	
Thursday	16	PRC	19	PRC	16	18	PRC	16	17	PRC	19	PRC
Friday	17	13	20		17	19		17	18		20	
Saturday	18	14	21		18	20		18	19		21	
Sunday	19	15	22		19	21		19	20		22	
Monday	20	CPC	23	Council Meeting	20	22	Council Meeting	20	21	CPC	23	Council Meeting
Tuesday	21	FOG	24	FOG	21	23	FOG	21	22	FOG	24	FOG
Wednesday	22		25	CIC	22	24	CIC	22	23	CIC	25	CIC
Thursday	23		26	OCBC/EDCC	23	25	OCBC/EDCC	23	24	OCBC/EDCC	26	OCBC/EDCC
Friday	24		27		24	26		24	25		27	
Saturday	25		28		25	27		25	26		28	
Sunday	26		29		26	28		26	27		29	
Monday	27	Acad Day Hld	30	CPC	27	29	Council Meeting	27	28	CPC	30	CPC
Tuesday	28	Council Meeting	31	Council Workshop	28	30	Council Workshop	28	29	Council Workshop		Council Workshop
Wednesday	29	CIC		CIC	29	30	CIC	29	30	CIC		CIC
Thursday	30	OCBC/EDCC		OCBC/EDCC	30	OCBC/EDCC	OCBC/EDCC	30	OCBC/EDCC	OCBC/EDCC		OCBC/EDCC
Friday	31							31				
Saturday												

OCBC / EDCC One committee would follow the other on the same night and provide some smoothing of the Council Agendas.

----- Committee cycle starts in the 3rd week of January.
Three week cycles aligned with school holidays.

6.3 Petition - Housing Challenged Citizens Residing in St David's Park
File Ref: F19/137936

Report of the Manager Community and Culture and the Director
Community Life of 31 October 2019 and attachment.

Delegation: Council

**REPORT TITLE: PETITION - HOUSING CHALLENGED CITIZENS
RESIDING IN ST DAVID'S PARK****REPORT PROVIDED BY:** Manager Community and Culture
Director Community Life**1. Report Purpose and Community Benefit**

- 1.1. A Petition titled *Housing challenged citizens residing in St David's Park*, with 40 signatures was tabled at the Council meeting on 7 October 2019. It was resolved that the petition be referred to the appropriate committee for a report on this matter.
- 1.2. The petitioners requested that "As residents of St David's Park, together with our guests and visitors, choose to remain in the Park and call on Council to ensure that we can remain here without fear of harassment or eviction by Council as long as we choose."
- 1.3. The purpose of this report is to present information relating to this matter.

2. Report Summary

- 2.1. There have been a number of people without a home sleeping rough in St David's Park for several months with the numbers at any one time fluctuating between one and ten. Over this period, City of Hobart staff have been working closely with The Salvation Army and Colony 47 to ensure that these community members are being supported.
- 2.2. A Petition titled *Housing challenged citizens residing in St David's Park*, with 40 signatures was tabled at the Council meeting on 7 October 2019. The petitioners requested that "As residents of St David's Park, together with our guests and visitors, choose to remain in the Park and call on Council to ensure that we can remain here without fear of harassment or eviction by Council as long as we choose."
- 2.3. The City of Hobart Public Space By-Law in 2018 was reviewed in 2018 with Homeless people in mind, not wanting to unjustly put this group of community members in a compromised position of having no housing and nowhere to go. Accordingly with the Public Space By-Law, Part 4, Division 4, Clause 61 states that:

"A person is not guilty of an offence under clause 60 where that person establishes that, at the time she or he camped in a public space, she or he was homeless."
- 2.4. Therefore, people sleeping rough in St David's Park, or in any public space within the Hobart municipal area cannot be evicted for breaching the Public Spaces By-Law.

- 2.5. It is noted however, that there have been several complaints received over the past months from concerned residents. Some residents have written in to check that the residents are receiving support as they are worried for their wellbeing, whilst others have complained about the anti-social behaviour, swearing and drinking impacting on their feeling of safety and enjoyment of the park.
- 2.6. Council officers work closely with Tasmania Police and have met to discuss a number of public complaints received by the city about behaviour in the park including fighting, drinking, yelling and swearing and verbally abusing people.
- 2.7. Tasmania Police has advised that they will attend the park upon receiving complaints however they can only take action if someone has broken the law. They have attended the park on several occasions to deal with issues that have arisen.
- 2.8. The Council's Compliance Investigation Officer and City Inspector are very aware of the residents sleeping in St David's Park and during their interactions with them they are requesting that the group be respectful in maintaining their rubbish and hygiene; care for the park infrastructure; and respect for others users of the public space.
 - 2.8.1. The City of Hobart staff have not requested that they move from this space, but just be aware that the park is a public facility and it needs to be maintained and looked after for the enjoyment of all community members.
- 2.9. It is noted that there are physical impacts on the park with it being used full time as a residence. There has been an increase in rubbish, and incidents of kicking out of the sprinkling system and general damage to the surrounding plantings within the garden beds. This has impacted on Council parks staff working in the space. A set of behaviours protocols have been developed to guide staff working in the park. These protocols are shown at **Attachment A** to this report.
- 2.10. The City of Hobart has opened the toilets in the park so they are available 24 hours a day, seven days a week. This was a direct response to the requests from the residents and The Salvation Army staff and Parks and Recreation staff have supported this request.
 - 2.10.1. This arrangement has been made through discussion with the residents who in turn have agreed to respect the facility.
 - 2.10.2. Unfortunately this has not stopped the residents of the park urinating in the garden beds causing a very unpleasant odour in the surrounding area along with a potential risk for staff maintaining the park.

- 2.11. Council officers from the City Planning, Parks and Recreation and Community and Culture teams work very closely with the Salvation Army Streets to Home team, whose role it is to provide on-the-ground support to people sleeping rough throughout Southern Tasmania.
 - 2.11.1. The Streets to Home staff members are supporting the residents of St David's Park on a daily basis through the provision of food, clothing and bedding and through referrals to other services as appropriate.
- 2.12. As Council is aware, Council officers are working closely with The Salvation Army and Hobart City Mission, to establish a pilot 'overnight safe space' that could provide an opportunity for a space inside away from the overnight weather elements for this community group.
- 2.13. The City of Hobart is currently reviewing its *Housing and Homelessness Strategy 2016-2019*. Consultation with the sector and Housing with Dignity Reference Group is vital to ensure the City can continue to support people sleeping rough as best it can within its role as a city.

3. Recommendation

That the report be received and noted.

4. Background

- 4.1. The face of homelessness has changed significantly in Hobart over the past several years. Although homelessness is not a new issue, and specialist services and advocacy groups have been calling for action for many years, its visibility in the Hobart landscape has increased.
- 4.2. Last year, the vast majority of people sleeping rough were quite hidden, utilising bushland and hidden spaces as their base. Throughout winter 2019 and currently, you walk through Hobart CBD and you will see people sleeping rough in our city parks, in doorways, in bus shelters or any public space.
 - 4.2.1. Our residents are quite confronted with the new norm, primarily in a compassionate way, not used to dealing with this situation in our small city. This has traditionally been something seen when travelling to the big cities.
- 4.3. With more than 120,000 Tasmanians living below the poverty line, lack of affordable housing is the most common reason to seek help (64 per cent of requests). It is increasingly difficult for low income Tasmanians to find a home they can afford to either buy or rent.

- 4.4. Once known as an affordable city, many factors have swamped the housing market in Hobart, but housing stress is significantly increasing; the housing boom, population growth including students, and rise of the sharing economy have contributed to the number of households in distress.
- 4.5. Two years ago, the City of Hobart embarked upon the review of its By-Laws including the Public-Spaces By-Law. This By-Law is specifically intended to ensure that the activities taking place in a public space are reasonable and appropriate for the site – in all parks, gardens, beaches, waterways, natural areas and undeveloped land owned by the City of Hobart, and on highways in the municipal area. The Council, through the By-Law, seeks to regulate camping in public spaces.
- 4.6. During the review of this By-Law, concerns were raised about the unintended consequence of the By-Law as it would apply to people who are homeless and seeking shelter in our public spaces.
- 4.7. It was agreed that issuing infringement notices or moving people on are not appropriate responses to people experiencing homelessness. These people are often marginalised within the community, are most vulnerable and may need to use public spaces to sleep or store their personal belongings. They are often in a situation where they do not have any alternative to sleeping rough.
- 4.8. Accordingly with the Public Space By-Law, Part 4, Division 4, Clause 61 states that:

“A person is not guilty of an offence under clause 60 where that person establishes that, at the time she or he camped in a public space, she or he was homeless.”
- 4.9. This clause was developed in consultation with service providers and experts in order to ensure the definition of homelessness was broad enough to protect vulnerable people, without permitting recreational camping in unauthorised public areas.
- 4.10. The City of Hobart has also provided our authorised persons and other Council workers who may encounter people experiencing homelessness with training, so that they can refer people to appropriate support and help. This has been most effective in our municipal area. This training is offered in partnership with The Salvation Army and Colony 47.

Current Homelessness Initiatives

- 4.11. The City of Hobart is currently reviewing its *Housing and Homeless Strategy 2016-2019*. The City of Hobart uses the *Housing and Homelessness Strategy 2016-2019* as a framework to make informed and strategically decisions in relation to housing and homelessness.

- 4.12. The strategy serves as a point of reference to identify strategic opportunities and plan organisational activities to ensure a framework for the cities work.
- 4.13. The Council's role and priority areas of activity in housing and homelessness are as follows:
- planning
 - park and civic space management
 - city activation and connection
 - community development
 - strategic partnerships.
- 4.14. The City of Hobart undertakes a range of actions within the identified priority areas working closely with the not-for-profit sector and the Tasmanian and Commonwealth governments to address housing affordability and homelessness issues as well as to promote socially mixed communities and housing diversity.
- 4.15. Over the past few years, the City of Hobart has developed strong relationships and partnerships with the community sector. Along with a considerable amount of staff time, the City has been providing funding to deliver a number of initiatives.
- 4.16. Training for Council parks and parking staff is delivered each year in partnership with the Salvation Army Streets to Home team, as well as the Colony 47 outreach team. This has been vital to ensure that those staff who may be first the first point of contact can have a referral point for community members into the system, and have a better understanding of the system and its services.
- 4.17. The City has recently finished a new amenities building at the Argyle Street Car Park. The three-storey amenities are accessible to all members of the community and include toilets, a public shower room and a parenting room with changing, feeding and washroom facilities.
- 4.18. The City has funded the provision and distribution of homelessness survival packs across the city through the charities. Curtains for people entering social housing have been distributed and the establishment of phone charge stations in a number of local non-government organisations have been supplied.
- 4.19. In partnership with Colony 47, the Link Youth Health Service, and the Richmond Fellowship, the City has funded the provision of lockers for use by homeless people.
- 4.20. The City also supports a number of free food services at Mathers House who share food for people in need. These include Food Not Bombs, St Vinnies Dining with Friends and The King's Diner.

- 4.21. Working with a national organisation called 'Pets In the Park', the City supporting a pop-up pet clinic for homeless people or people at risk of homelessness. The clinic provides free microchipping, vaccination, flea and worm treatment and a health check-up.
- 4.22. In early 2019, the City of Hobart established a Housing with Dignity Reference Group to offer an opportunity to people with a lived experience of homelessness to have a voice and a place to be heard. This group has a crucial role of supporting the Council in the review of its Housing and Homelessness Strategy, being a vital reference point for Council decisions about homelessness, and identifying priorities to advocate and lobby State and Federal governments.
- 4.23. The City works closely with Tasmania Police and has sought guidance on a number of complaints that the City has received from community members about language, fighting and behaviour from the St David's Park residents. The City will continue to follow the guidance of Tasmania Police in relation to the law in public spaces.
- 4.24. The City of Hobart has opened the toilets in the park so they are available 24 hours a day, seven days a week. This was a direct response to the requests from the residents, The Salvation Army staff and Parks and Recreation staff have supported this request.

5. Proposal and Implementation

- 5.1. That this report be received and noted.

6. Strategic Planning and Policy Considerations

- 6.1. In line with the *City of Hobart Capital City Strategic Plan 2019-29* – Pillar 2, Strategy 2.2.6 – Identify those people who are most disadvantaged, excluded and vulnerable and develop appropriate initiatives to address their issues in partnership with stakeholders; 2.4 – Hobart communities are safe and resilient, ensuring people can support one another and flourish in times of hardship.
- 6.2. The *Social Inclusion Strategy 2014-2019* states that it is the fundamental right of every individual to have equal opportunity to participate socially, culturally, economically, physically, spiritually and politically in society.
- 6.3. The City's *Housing and Homelessness Strategy 2016-2019* states that all citizens should have access to appropriate and affordable housing with people who are homeless also being recognised as residents of the city.

7. Financial Implications

- 7.1. Funding Source and Impact on Current Year Operating Result
 - 7.1.1. There are no financial implications resulting from this report.

7.2. Impact on Future Years' Financial Result

7.2.1. There are no financial implications resulting from this report.

8. Legal, Risk and Legislative Considerations

8.1. Two years ago, the City of Hobart embarked upon the review its By-Laws including the Public-Spaces By-Law. This By-Law is specifically intended to ensure that the activities taking place in a public space are reasonable and appropriate for the site - in all parks, gardens, beaches, waterways, natural areas and undeveloped land owned by the City of Hobart, and on highways in the municipal area. The Council, through the By-Law, seeks to regulate camping in public spaces.

8.2. During the review of this By-Law, concerns were raised about the unintended consequence of the By-Law as it would apply to people who are homeless and seeking shelter in our public spaces.

8.3. Accordingly with the Public Space By-Law, Part 4, Division 4, Clause 61 states that:

“A person is not guilty of an offence under clause 60 where that person establishes that, at the time she or he camped in a public space, she or he was homeless.”

8.4. It is noted that there have been several complaints relating to the behaviour of people sleeping rough in St David's Park. These complaints are primarily related to drinking, fighting, swearing and general anti-social behaviour. The risk and perception relating to this behaviour is managed through the development of protocols for staff and the advice to complainants that if they feel unsafe at any time to report their concerns to Tasmania Police.

9. Environmental Considerations

9.1. It is noted that there is an impact on St David's Park from people sleeping in terms of rubbish being left around, access and damage to the watering systems and there has been defecation in the gardens.

10. Social and Customer Considerations

10.1. *The Social Inclusion Strategy 2014-2019* states that it is the fundamental right of every individual to have equal opportunity to participate socially, culturally, economically, physically, spiritually and politically in society.

10.2. The people sleeping rough at St David's Park are acknowledged as having the right to occupy this space and Council officers work closely with the Salvation Army Streets to Home staff to provide support and assistance.

- 10.2.1. Residents are not being harassed by Council staff, however it is acknowledged that the park is a public asset for all community members and everyone has a right to feel safe and welcomed in this space.

11. Community and Stakeholder Engagement

- 11.1. Consultation occurred with Don McRae from The Salvation Army, Mr Traynor – the petitioner representative, Manager Parks and Recreation and the Community Programs Coordinator.

12. Delegation

- 12.1. This report is delegated to the Council.

As signatory to this report, I certify that, pursuant to Section 55(1) of the Local Government Act 1993, I hold no interest, as referred to in Section 49 of the Local Government Act 1993, in matters contained in this report.



Kimbra Parker
**MANAGER COMMUNITY AND
CULTURE**



Tim Short
DIRECTOR COMMUNITY LIFE

Date: 31 October 2019
File Reference: F19/137936

Attachment A: Safety Alert ↓

SAFETY ALERT

Anti-Social Behaviour

THE FOLLOWING INSTRUCTIONS APPLY WHEN RESPONDING TO OR IDENTIFYING ANTI-SOCIAL BEHAVIOUR BY MEMBERS OF THE PUBLIC

In recent weeks there have been a number of reports to police by staff identifying anti-social behavior in our open spaces. This safety alert is designed to provide you with advice on the best way to respond and has been produced in conjunction with Tasmania Police (Hobart Division).

- ✓ **If at any time you feel it is dangerous to stay then remove yourself to a safe area.**
- ✓ **If you or someone else is at risk of injury or worse as a result of threatening behaviour, Tasmania Police should be called for an urgent response via 000.**
- ✓ **For non-urgent behaviours that still require police attendance then Tasmania Police should be called via 131 444. This enables them to prioritise against other calls they have.**
- ✓ **It is your judgement to determine which phone number to call based on what you are observing.**
- ✓ **Tell the police who you are, that you are working for the City of Hobart, and provide them with your contact details as they may need to call you back for additional information.**
- ✓ **In both instances you will need to provide police the location of the incident, what is occurring, who is involved including descriptions of people involved, whether there are any weapons or violence involved, whether the incident is still occurring.**
- ✓ **If the incident changes in any way you should call back either 000 or 131 444 and provide them with an update of the situation. If you have called 131 444 for non-urgent behaviour and the situation becomes urgent you should call 000.**
- ✓ **IF SAFE to do so, whilst waiting for police to arrive, record your observations, including descriptions of people involved on a piece of paper, or take photos with your mobile phone.**
- ✓ **Always advise your supervisor as soon as practicable.**

For more information contact:
Scott Davis Ext 2746
Community Safety – Community Life

John Johnston Ext 2748
John Eckel Ext 3265

**6.4 Applications Approved Under the Delegated Authority of the
Director Community Life for Quick Response Grants
File Ref: F19/140973; 19/81**

Memorandum of the Director Community Life of 31 October 2019 and attachment.

Delegation: Committee



City of **HOBART**

MEMORANDUM: COMMUNITY, CULTURE AND EVENTS COMMITTEE

**Applications Approved Under the Delegated Authority of
the Director Community Life for Quick Response Grants**

The Director Community Life submits for information the attached table of Quick Response Applications approved under delegated authority.

RECOMMENDATION

That the information be received and noted.

As signatory to this report, I certify that, pursuant to Section 55(1) of the Local Government Act 1993, I hold no interest, as referred to in Section 49 of the Local Government Act 1993, in matters contained in this report.

Tim Short
DIRECTOR COMMUNITY LIFE

Date: 31 October 2019
File Reference: F19/140973; 19/81

Attachment A: Quick Response Applications Approved Under Delegated Authority ↴

**APPLICATIONS APPROVED UNDER THE DELEGATED AUTHORITY OF
THE DIRECTOR COMMUNITY LIFE
FOR QUICK RESPONSE GRANTS – FILE REF: 19/81**

Applicant	Project Description	Grant Stream	Value of Grant \$ excl	Date of Approval
<p>Australian Society of Marine Artists Inc</p> <p>15/11/2019 – 22/3/2020</p>	<p><i>The ASMA 2019 National Exhibition</i></p> <p>The ASMA National Exhibition at the Maritime Museum of Tasmania coincides with the 75th Sydney to Hobart Yacht Race. To be officially opened by the Governor of Tasmania, Professor the Honourable Kate Warner AC on 15 November it showcases the finest marine art that celebrates our maritime and marine heritage through different media and artistic styles.</p>	Community	\$500	29/10/2019
<p>Tasmanian Friends of Palestine</p> <p>16/11/2019</p>	<p><i>Run for Palestine</i></p> <p>The Hobart Run for Palestine is a fun run for families. It is a community development event aimed at enhancing Palestinian community interaction and socialisation with each other and the broader community. Participants may be runners and walkers including families, the elderly, infants in strollers and dogs.</p>	Community	\$500	22/10/2019
<p>South Hobart Living Arts Centre Inc</p> <p>18/11/2019 – 10/1/2020</p>	<p><i>Let's Light It Up!</i></p> <p>The classical conical shape of the heritage Cypress trees on the Macquarie Street boundary of the Centre lend themselves perfectly to Christmas decorations. The project aims to adorn these beautiful trees with Christmas lights to enhance the Christmas spirit in South Hobart and to help the community celebrate the season.</p>	Community Christmas Activation	\$750	22/10/2019
<p>Battery Point Community Association (BPCA)</p> <p>8/12/2019</p>	<p><i>Battery Point Community Christmas Party</i></p> <p>An afternoon Christmas Party for Battery Point community families and friends. The party will be held in the Community Hall (and associated Henslowe Park) in Hampden Road, Battery Point.</p> <p>The event offers members of the community the opportunity to interact with others, some of whom they may not otherwise do so. The Party is highly inclusive with age ranges from babies through to those in their eighties and nineties. The afternoon is characterised by fun, laughter and collegiality.</p>	Community Christmas Activation	\$750	22/10/2019

Applicant	Project Description	Grant Stream	Value of Grant \$ excl	Date of Approval
Constance Artist-Run Initiative 19-20/10/2019	<i>Shadows on the Hill</i> As the housing crisis continues, an artist-designed tent proposes an alternative way of living. <i>Shadows on the Hill</i> by Dan McCabe was a thought provoking art installation presented by Constance ARI in Kelly's Garden. Accompanied by a smart public program expanding the ideas behind the work, sharing ideas and conversations.	Creative Hobart	\$1,000	15/10/2019

7. COMMITTEE ACTION STATUS REPORT

7.1 Committee Actions - Status Report

A report indicating the status of current decisions is attached for the information of Elected Members.

RECOMMENDATION

That the information be received and noted.

Delegation: Committee

Attachment A: Status Report

COMMUNITY, CULTURE AND EVENTS COMMITTEE – STATUS REPORT

OPEN PORTION OF THE MEETING

October 2019

Ref	Meeting	Report / Action	Action Officer	Comments
1	<p>LATE NIGHT TOILET PROVISIONS - SALAMANCA / WATERFRONT PRECINCT</p> <p>Council, 23/10/2017, Item 15</p> <p>and</p> <p>Council, 19/3/2018, Item 17</p>	<p>That:</p> <ol style="list-style-type: none"> 1. The operating hours of the Salamanca Square public toilets be extended to 3 am on Friday and Saturday nights, and during limited special events (such as pre-Christmas extended trading in Sullivans Cove and New Year's Eve) for a further year from 30 March 2018 to 30 March 2019 inclusive, with a review after 3 months and a report to Council identifying potential cost savings and efficiencies. 2. The costs of cleansing, security, and related maintenance associated with this continued trial be met by an additional budget allocation of \$18,286 within the Community Planning and Coordination function of the 2017-18 Annual Plan, and a further new budget allocation of \$53,939 within the Community Planning and Coordination function, to be considered as part of the preparation of the 2018-19 draft budget. 3. A further report be prepared exploring options for the longer term provision of late night public toilets to service the Salamanca/Sullivans Cove precinct, with this being informed by further engagement with key community, government and business stakeholders. 	Director City Amenity	<p>Complete</p> <p>This matter is being considered as part of the Toilet Strategy review.</p>

Ref	Meeting	Report / Action	Action Officer	Comments
2	<p>INCLUSION ZONING</p> <p>AFFORDABLE HOUSING IN DEVELOPMENTS AND PRECINCTS</p> <p>Council, 18/6/2018, Item 13</p> <p>and</p> <p>Council, 8/10/2018, Item 11</p>	<p>That:</p> <ol style="list-style-type: none"> 1. A report be prepared that provides options for the Council to seek State Government support for legislative changes that gives the Council a "Head of Power" under the Local Government and/or <i>Land Use Planning and Approvals Acts</i> specifically allow the Council to require the provision of affordable and/or long term rental apartments/housing in certain developments and or precincts. That the report also consider: <ol style="list-style-type: none"> (a) Further planning incentives such as bonuses to density, building envelopes, dwelling unit factors or permitted height allowances similar to those within the Commercial Zone of the <i>Hobart Interim Planning Scheme 2015</i> for affordable and/or long term rental accommodation; (b) Guidelines for binding agreements between the Council, developers and/or social housing providers to manage any affordable housing provided in accordance with any new head of power outlined above; and (c) Options to require any dwellings approved under bonus provisions to remain on the rental market for a minimum of 5 to 10 years depending on the development or planning bonuses. 2. The matter be included as part of the Council's review of its <i>Housing and Homelessness Strategy</i>. 	<p>Director Community Life</p>	<p>The issue of affordable housing and homelessness continues to be a strong focus requiring staffing resources to be fully utilised in this area.</p> <p>Workshops on Inclusionary Zoning and Transient Populations are currently being arranged.</p>

Ref	Meeting	Report / Action	Action Officer	Comments
3	FOOD VAN PROGRAM Council, 18/2/2019, Item 12	Motion "That the Council undertake a review of the Food Van Program and associated relevant regulations including other temporary food service structure to ensure: 1) The guidelines and food and hygiene regulations are contemporary and preserve a 'level playing field', especially when permanent food vans are located near established businesses that pay rates and other fees; 2) The relevant planning schemes are contemporary and that the use categories in the schemes respect the fact that temporary and permanent food vans may be located close to existing businesses. In particular those businesses seeking to trade in permanent positions; and 3) That consultation occurs with relevant peak bodies and stakeholders. In preparing the report, an analysis be included of trends and requirements in other cities that operate food truck programs."	Director Community Life	Current activity is focussed on drawing together stakeholder groups to undertake the initial review. Stakeholder meetings were completed with compliance, environmental health and parking to address initial issues. The full meeting is yet to be held. A survey for external stakeholders is being developed with City of Hobart Community Engagement. To allow sufficient time to undertake a detailed review of the Food Van Program it is proposed that this matter be considered early in 2020 year.
4	DEVELOPMENT OF A RECONCILIATION ACTION PLAN Council, 18/2/2019, Item 15 and Council, 22/7/2019, Item 12	1. The Council endorse the draft Aboriginal Commitment and Action Plan, marked as Attachment A to item 6.2 of the Open Community Culture and Events Committee agenda of 9 October 2019, to be released for broad community engagement. 2. A further report to be provided detailing the outcome of the community engagement, endorsement from Reconciliation Australia and the final document for Council approval.	Director Community Life	Community engagement has commenced on the draft Aboriginal Commitment and Action Plan. A final document will be provided to Council for approval once engagement has concluded and endorsement has been received from Reconciliation Australia.

Ref	Meeting	Report / Action	Action Officer	Comments
5	THE TASTE OF TASMANIA POST FESTIVAL REPORT Council, 18/3/2019, Item 11	That: 1. The Council resolve to commit to a three-year in principle budget for The Taste of Tasmania of \$1.6 million annually, contingent upon the following funding arrangement: (i) Direct Council investment of: (a) \$1.1M for 2019/20; (b) \$1M for 2020/21; and (c) \$900,000 for 2021/22; (ii) \$250,000 - \$500,000 per annum cash grant from the Tasmanian Government; (iii) \$80,000 per annum PW1 hire fee waiver; and (iv) Maximising the generation of sponsorship and commercial revenue streams over the three year period.	Director Community Life	1. Complete and noted The State Government announced their commitment to provide \$500,000 over two years. Conversations are now being had with the State Government to determine deliverable as required as part of their investment.
		(v) The Council write to the Federal Government seeking funding assistance for the event.		Officers are progressing
		2. The Council delegate to the General Manager the full operational responsibility for the delivery of The Taste of Tasmania including the setting of all fees and charges pursuant to section 22 of the Local Government Act 1993. 3. The General Manager be authorised to finalise discussions with the State Government concerning on-going funding for The Taste of Tasmania as soon as possible. 4. The Council to be advised of the outcome of the negotiations. 5. At the conclusion of three years the General Manager undertake a full review of The Taste of Tasmania and report back to the Council accordingly.		Complete and noted

Ref	Meeting	Report / Action	Action Officer	Comments
6	DRAFT PUBLIC ART FRAMEWORK Council, 15/4/2019, Item 18 and Council, 23/9/2019, Item 18	That consideration be given regarding a process to make amendments to the 2015 Interim Planning Scheme, and any subsequent schemes, to include a mandatory requirement for developments valued at or above \$3,000,000 to contribute 1 per cent of the value to public art on the development site or in public space within specific zones (Sullivans Cove, Central Business Zone, Commercial Zone). Details of this process would be presented in a future report to Council prior to implementation.	Director Community Life	A further report relating to the potential developer contributions to public art will be prepared for early 2020.
7	SOCIAL INCLUSION INDEX - CONNECTED COMMUNITY PROGRAM Council, 17/6/2019, Item 15	Motion "That a report be provided considering the addition of a Social Inclusion Index (SII), as an initiative of the Connected Community Program within the Connected Hobart Action Plan. The index would serve to support and measure the impact of, and potential actions for, homelessness in Greater Hobart."	Director City Innovation	Officer research has identified that indicators for measuring economic performance, social inclusion and city liveability have been developed and published by government and academia e.g. the "National Cities Performance Framework" and "Creating liveable cities in Australia" scorecards. These reports are being assessed to determine suitability as inputs and for adapting for Hobart's SII. This will ensure maximum consistency, where possible, with existing measurement systems, and allow Council leverage high quality research, reduce duplication and benchmark city performance.

Ref	Meeting	Report / Action	Action Officer	Comments
8	PETITION – HOUSING CHALLENGED CITIZENS RESIDING IN ST DAVID’S PARK Council, 7/10/2019, Item 14	<p>The General Manager tabled a petition from Mr David Traynor requesting that Council ensures residents of St David’s Park, together with their guests and visitors, who choose to remain in the park, can do so without fear of harassment or eviction by the Council for as long as they choose.</p> <p>There were 43 signatories to the petition.</p> <p>That the petition be received and noted and referred to the appropriate committee.</p>	Director Community Life	A report is included on this agenda.
9	PUBLIC ART – FROM THE SHADOWS SUBMISSION Committee, 9/10/2019, Item 6.1	<p>That the matter be deferred for further information to be provided back to the Committee on the following:</p> <ol style="list-style-type: none"> 1. The fees associated with the Development Approval process. 2. The costs of installation of the sculptures including consideration of the installation being carried out by the Council’s workforce. 3. The applicable budget function to which such would be attributed. 	Director Community Life	Information relating to installation costs has been requested from the artist. This detail had not yet been received.

8. QUESTIONS WITHOUT NOTICE

Section 29 of the *Local Government (Meeting Procedures) Regulations 2015*.
File Ref: 13-1-10

An Elected Member may ask a question without notice of the Chairman, another Elected Member, the General Manager or the General Manager's representative, in line with the following procedures:

1. The Chairman will refuse to accept a question without notice if it does not relate to the Terms of Reference of the Council committee at which it is asked.
2. In putting a question without notice, an Elected Member must not:
 - (i) offer an argument or opinion; or
 - (ii) draw any inferences or make any imputations – except so far as may be necessary to explain the question.
3. The Chairman must not permit any debate of a question without notice or its answer.
4. The Chairman, Elected Members, General Manager or General Manager's representative who is asked a question may decline to answer the question, if in the opinion of the respondent it is considered inappropriate due to its being unclear, insulting or improper.
5. The Chairman may require a question to be put in writing.
6. Where a question without notice is asked and answered at a meeting, both the question and the response will be recorded in the minutes of that meeting.
7. Where a response is not able to be provided at the meeting, the question will be taken on notice and
 - (i) the minutes of the meeting at which the question is asked will record the question and the fact that it has been taken on notice.
 - (ii) a written response will be provided to all Elected Members, at the appropriate time.
 - (iii) upon the answer to the question being circulated to Elected Members, both the question and the answer will be listed on the agenda for the next available ordinary meeting of the committee at which it was asked, where it will be listed for noting purposes only.

9. CLOSED PORTION OF THE MEETING

RECOMMENDATION

That the Committee resolve by majority that the meeting be closed to the public pursuant to regulation 15(1) of the *Local Government (Meeting Procedures) Regulations 2015* because the items included on the closed agenda contain the following matters:

- information of a confidential nature provided to the council on the condition it is kept confidential.

The following items are listed for discussion:-

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| Item No. 1 | Minutes of the last meeting of the Closed Portion of the Council Meeting |
| Item No. 2 | Consideration of supplementary items to the agenda |
| Item No. 3 | Indications of pecuniary and conflicts of interest |
| Item No. 4 | Committee Action Status Report |
| Item No. 4.1 | Committee Actions - Status Report
LG(MP)R 15(2)(g) |
| Item No. 5 | Questions Without Notice |